

MARKET PROCEDURE: Maximum Reserve Capacity Price



ELECTRICITY INDUSTRY ACT 2004

ELECTRICITY INDUSTRY (WHOLESALE ELECTRICITY MARKET) REGULATIONS 2004

WHOLESALE ELECTRICITY MARKET RULES

COMMENCEMENT:

This Market Procedure took effect from 8:00am (WST) on the same date as the Wholesale Electricity Market Rules.

VERSION HISTORY

VERSION	EFFECTIVE DATE	NOTES		
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		Price resulting from PC_2008_06		
2	4 December 2008	Amended Market Procedure for Determination of the Maximum		
		Reserve Capacity Price resulting from PC_2008_14		
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<u>1512</u>10

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<u>2016</u>13

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1 PROCEDURE FOR DETERMINING THE MAXIMUM RESERVE CAPACITY PRICE

This procedure for determining the Maximum Reserve Capacity Price sets out the principles to be applied and steps to be taken by the Independent Market Operator (IMO) in order to develop and propose the Maximum Reserve Capacity Price as required under the Market Rules. Under the Market Rules, the Maximum Reserve Capacity Price is used as the price cap for the Reserve Capacity Auction in the event that one is held. It is also used as the basis of determining the price of uncontracted Capacity Credits in the case where the Reserve Capacity Auction is cancelled.

1.1 Relationship with the Market Rules

- 1.1.1 This Procedure should be read in conjunction with clause 4.16 of the Wholesale Electricity Market (WEM) Rules (Market Rules) and is made in accordance with clause 4.16.3 of the Market Rules.
- 1.1.2 References to particular Market Rules within this Procedure in bold and square brackets [MR XX] are current as of 17 October 2011. These references are included for convenience only, and are not part of this Procedure.

1.1 Interpretation

- 1.1.1 In this procedure, unless the contrary intention is expressed:
 - (a) terms used in this procedure have the same meaning as those given in the Wholesale Electricity *Market Amending Rules* (made pursuant to Electricity Industry (Wholesale Electricity Market) Regulations 2004);
 - (b) to the extent that this procedure is contrary or inconsistent with the Market Rules, the Market Rules shall prevail to the extent of the inconsistency;
 - (c) a reference to the Market Rules or Market Procedures includes any associated forms required or contemplated by the Market Rules or Market Procedures; and
 - (d) words expressed in the singular include the plural or vice versa.

1.2 Purpose

1.2.1 This Procedure The purpose of this procedure is to describes the methodology that the IMO must use and the steps that the IMO must undertake in determining the Maximum Reserve Capacity Price in each Reserve Capacity Cycle.

This procedure is made in accordance with clause 4.16.3 of the Market Rules.



1.3 Application

- 1.3.1 This procedure applies to:
 - (a) The IMO in determining the <u>conducting any review of the</u> Maximum Reserve Capacity Price Capacity Price, including necessary consultations [MR4.16.3]; and
 - (b) Western Power in developing estimates of the costs associated with connecting a notional Power Station to the 330 kV transmission systemsystems.

1.4 Associated Market Procedures

1.4.1 There are no other Market Procedures associated with this Procedure.

1.5 Interpretation

- 1.5.1 In this Procedure the conventions specified in clauses 1.3 1.5 of the Market Rules apply. The following additional clarifications are noted for the purposes of this Procedure:
 - (a) "Access Offer" has the same meaning as in the *Electricity Networks Access Code* 2004.
 - (b) "Contribution Policy" has the same meaning as in the *Electricity Networks*Access Code 2004.
 - (c) "Declared Sent Out Capacity" has the same meaning as in the *Electricity*Networks Access Code 2004.
 - (d) "Power Station" means the theoretical power station upon which the Maximum Reserve Capacity Price is based, described in step 1.72.1.
 - (e) "Total Transmission Costs" are the costs to directly connect a generator to the transmission network and to augment the shared transmission network to accommodate the capacity of that generator, which are estimated in step 1.102.4.
- 1.4 2 Overview of the Maximum Reserve Capacity Price PROCEDURE STEPS



This section outlines the methodology the IMO must apply in determining the Maximum Reserve Capacity Price and the procedures steps the IMO must follow in conducting its annual review of the Maximum Reserve Capacity Price.

The Maximum Reserve Capacity Price sets the maximum offer price that can be submitted in a Reserve Capacity Auction and is used as the basis to determine an administered Reserve Capacity Price if no auction is required. Each year the IMO is required to conduct a review of the appropriateness of a number of the components that are used to determine the Maximum Reserve Capacity Price.

1.5 2.1 Definition of Power Station

<u>2.1</u> 1.5 <u>7</u> .1	The Power	Station	upon	which	the	Maximum	Reserve	Capacity	Price	shall b	e
<u>is</u> base	d will <u>must</u> :										

- (a) be representative of an industry standard liquid-fuelled Open Cycle Gas Turbine (OCGT) power station:
 - (a)
- (b) have a nominal nameplate capacity of 160 MW prior to the addition of any inlet cooling system;
 - (b)
- (c) operate on distillate as its fuel source;.
 - (c)
- (d) have a capacity factor of 2%;
 - (d)
- include low Nitrous Oxide (NOx) burners or associated technologies as would be required to demonstrate good practice in power station development; and
 (e)
- (f) include an inlet air cooling system and water receival and storage facilities to allow 14 hours of continuous operation, where in the opinion of the IMO this would be cost effective.

1.6 **2.2** Scope of the Factors to Maximum Reserve Capacity Price

- 1.6<u>8</u>.1<u>2.2.1</u> The Maximum Reserve Capacity Price is to<u>must</u> include all reasonable costs expected to be incurred in the development of the Power Station, which will <u>must</u> include estimation and determination of:
 - (a) Power Station balance of plant costs, which are those other ancillary and infrastructure costs that would normally be experienced when developing a project of this nature;
 - (a)
 - (b) land costs;
 - (b)



- (c) costs associated with the development of liquid fuel storage and handling facilities;
 - (c)
- (d) costs associated with the connection of the Power Station to the bulk transmission system;
 - (d)
- <u>(e)</u> allowances for legal costs, insurance costs, financing costs and environmental approval costs;
 - (e)
- (f) reasonable allowance for a contingency margin; and(f)
- (g) estimates of fixed operating and maintenance costs for the Power Station, fuel handling facilities and the transmission connection components.

1.7 2.3 Development of Costs for the Power Station

<u>2.3.1</u> 1.7.1 The IMO shall <u>must</u> engage a consultant to provide: advice, including an estimate of the costs associated with designing, purchasing engineering, procurement and construction of the Power Station as at April in Year 3 of the Reserve Capacity Cycle.

The Power Station costs shall be determined with specific reference to the use of actual project-related data and shall take into account the specific development conditions under which the Power Station will be developed.

This advice shall include:

- (a) an estimate of the costs associated with engineering, procurement and construction of the Power Station as at April in Year 3 of the Reserve Capacity Cycle;
- (b) a summary of any escalation factors used in the determination; and.
- (c) likely output at 41°C which will take into account available turbine and inlet cooling technology, likely humidity conditions and any other relevant factors, which represents the expected Capacity Credit allocation for the Power Station.
- 2.3.21.79.2 The Power Station costs shall <u>must</u> be determined with specific reference to the use of actual project-related data and shall <u>must</u> take into account the specific development conditions under which the Power Station will be developed. This may include direct reference to:
 - (a) Existing power stations, or power station projects under development, in Australia and more particularly Western Australia.
 - (b) Worldwide demand for gas turbine engines for power stations.
 - (b)



- (c) The engineering, design and construction, environment and cost factors in Western Australia.
 - (c)
- (d) The level of economic activity at the state, national and international level.
- 2.3.31.79.32 Development of the Power Station costs shall <u>must_include</u> components for the gas turbine engines, and all Balance of Plant costs that would normally be applicable to such a Power Station. This must include, but will not be limited to the following items:
 - (a) Civil Works.
 - (a)
 - (b) Mechanical Works.
 - (b)
 - (c) Electrical Works.
 - (c)
 - (d) Buildings and Structures.
 - (d)
 - (e) Engineering and Plant Setup.
 - (e)
 - (f) Miscellaneous and other costs.
 - (f)
 - (g) Communications and Control equipment.
 - (g)
 - (h) Commissioning Costs.

1.8 2.4 Transmission Connection Works

2.4.1 1.810.1Western Power willmust provide an estimate of the Total Transmission Costs in accordance with the methodology herein to connect the generator and deliver the output to loads consistent with the relevant planning criteria in the Technical Rules.

The estimated Total Transmission Costs are tomust be derived from capital contributions (either paid historically or expected to be paid to Western Power under Access Offers in accordance with the Access Code and Western Power's Capital Contribution Policy as approved by the ERA) only for generators that are capable of being gas or liquid fuelled. The calculation must exclude any facility where, in the opinion of Western Power:

- the significant driver for the location of the facility is the access to source energy (fuel or renewable) or the need to embed the generation with a load (electrical or heat). For clarity, this includes but is not limited to coal, renewable and embedded (including waste heat capture) generators;
- the facility is connected on a shared distribution feeder; or



• the capital contribution does not relate to a significant increase in the Declared Sent Out Capacity associated with the facility.

Western Power may seek clarification from the IMO with regard to the inclusion or exclusion of specific projects in line with the above criteria.

For the purpose of the calculation, the un-escalated dollar value of the capital contribution for a facility must be attributed to the Capacity Year for which the facility is first assigned, or expected to be assigned, Capacity Credits and must be assumed to be in the dollars as at 1 October of that Capacity Year.

The estimate of Total Transmission Costs is to be made as followsmust use the following process:

- (a) Historic and forecast capital contribution data shallmust be collated for all works required to connect relevant generators to the transmission network including:
 - all transmission connection works required to connect from the high voltage (HV) bus bar (or in the absence of a HV bus bar, the HV circuit breaker or terminals of generator step -up transformers) to the shared transmission network (including all miscellaneous costs such as procuring land easements etc.); and
 - all transmission works to reinforce the shared transmission network
 where required in accordance with the Access Code and the Technical
 Rules.

If Ccapital contributions paid or forecast to be paid to Western Power may not have not been calculated to cover the cost of the direct all connection assets required to connect from the HV bus bar (or in the absence of a HV bus bar, the HV circuit breaker or terminals of generator step-up transformers) to the shared transmission network,. In this case, Western Power shallmust identify the connection assets that have not been includecovered in the capital contribution and must add to the capital contribution its estimate of thhose additional cost to construct the assets based on:

s estimated in accordance with section 1.8.2 of this procedure.

- the actual length and route of transmission or distribution lines;
- the actual line voltage;



- sufficient capacity to allow for transmission of the Certified Reserve
 Capacity (actual or anticipated) of the facility;
- the terrain described in step 21.10.4.2(e); and
- an estimate of the easement costs described in step 1.102.4.2(h).

All costs shall be with reference to the year of commissioning of the generator.

- (b) For years for which no historic capital contribution data or Access Offers for relevant generators is are available, a connection cost willmust be calculated on the basis defined in clausestep 1.8102.4.2. For this purpose it is assumed that the costs of the works described in step 1.102.4.2 are fully borne by the connecting generator and the cost to reinforce the shared transmission network is assumed to be zero.
- (c) The sum of connection costs for each yCapacity Year is tomust be divided by the sum of the generators' cCertified Reserve Ccapacity in that year to provide an "average per unit capacity" connection cost for each year. The quantity of Certified Reserve Capacity for a facility will be the level most recently assigned to that facility that is attributable to that capital contribution. Western Power may consult with the IMO to confirm the appropriate quantity of Certified Reserve Capacity for each facility.

The average per unit capacity cost must be determined for the "Latest Offer Year", being the year which is the later of:

- the latest Capacity Year for which a capital contribution has been determined or an Access Offer has been made; and
- the Capacity Year commencing in Year 1 of the relevant Reserve Capacity Cycle.

The average per unit capacity cost must also be determined for each of the 4 Capacity Years immediately preceding the Latest Offer Year.

(d) The five average per unit capacity costss determined in (c) are to be escalatedmust be escalated into the dollars 1 April of the yYear 3 of calculationthe relevant Reserve Capacity Cycle.



The basis of years in the estimates

escalation is tomust be the average change over 5 years in the estimates calculated consistent with clausestep 1.8102.4.2.

Where 5 years of data calculated on a common basis is not available the escalation rate willmust be averaged over the period for which equivalent data is available.

(e) The escalated per unit capacity costs from (d) for the relevant Capacity Year and the 4 years preceding are tomust be multiplied by the corresponding weighting factors in the table below:

<u>Year</u>		Weighting
MRCP	CalculationLatest	<u>7</u>
Offer Yea	<u>r</u>	
MRCP	CalculationLatest	<u>5</u>
Offer Yea	<u>r - 1</u>	
MRCP	CalculationLatest	<u>3</u>
Offer Yea	<u>r - 2</u>	
MRCP	CalculationLatest	<u>1</u>
Offer Yea	<u>r - 3</u>	
MRCP	CalculationLatest	<u>1</u>
Offer Yea	<u>r – 4</u>	

The sum of the 5 years of scaledweighted, escalated, average per unit capacity costs for the 5 years under consideration is tomust be divided by 17 to provide a weighted escalated average per unit connection cost.

- (f) The weighted escalated average per unit cost is tomust be scaled up by 15% as an allowance for forecasting error margin and escalated forward to April of Year 3 of the Reserve Capacity Cycle to provide the forecast connection cost.
- (g) Western Power must appoint a suitable auditor to review the application of the process in clausestep 2.41.810.1 on an independent and confidential basis. Western Power must provide the advice of the auditor to the IMO together with its estimate of Total Connection Costs, and the IMO must publish the auditor's advice on the Market Web-site.

Western Power shall provide Transmission Connection Cost Estimates on the basis defined in Step 0.



- <u>2.4</u>1.8<u>10.2</u> The Transmission Connection Cost Estimate shall be developed on the following basisFor the purposes outlined in clausestep 2.41.810.1, Western Power willmust also estimate the cost of the direct transmission connection costs only works required to connect from the HV bus bargenerator to the shared transmission network using the following assumptionsprocess:
 - (a) The capital cost (procurement, installation and commissioning, excluding land cost) of a generic, industry standard 330kV substation that facilitates the connection of the Power Station will must be estimated.

(a)

(b) The estimate will <u>must</u> include all the components and costs associated with a standard substation.

(b)

(c) The estimated cost will <u>must</u> be based on a generic three breaker mesh substation configured in a breaker and a half arrangement.

(c)

(d) The <u>It must be assumed that the substation will beis</u> located adjacent to an existing transmission line and include an allowance for 2km of 330kV overhead single circuit line to the power station that will have one road crossing.

(d)

(e) It shall <u>must</u> be assumed that the transmission connection to the Power Station will be located on 50% flat - 50% undulating land, 50% rural - 50% urban location and <u>that</u> there will be no unforeseen environmental or civil costs associated with the development.

(e)

The It must be assumed that the connection of the substation into the existing transmission line will beis turn-in, turn-out and will beis based on the most economical (i.e. least cost) solution. It is must be assumed that the existing transmission line will not require modification to allow the connection with the exception of one new tower located at the substation to allow a point of connection.

(f)

(g) Costs associated with any staging works will must not be considered.

(g)

- (h) Shallow connection easement costs will be included and will must be considered estimated and provided by the IMO.
- (h) 2.5 An estimate of deep connection costs shall be included.
- 1.9 Fixed Operating and Maintenance Costs
- 1.9.1 <u>2.5.1</u> The IMO <u>shall engage a consultant must to determine Fixed Operating and Maintenance (O&M) costs for the Power Station and the associated transmission</u>



connection works. The IMO may engage a consultant to assist the IMO in this process.

- 1.9.2 <u>2.5.2</u> The Fixed O&M costs may be separated into those costs associated with the Power Station, those costs associated with the transmission connection infrastructure and any other major components that are considered likely to be of sufficient magnitude so as to require separate determination.
 - 2.5.3 Fixed O&M costs shallmust also include:
 - (a) fixed network access and/or ongoing charges, which are to be provided by Western Power; and
 - (b) Aan estimate of annual insurance costs as at 1 October April in Year 3 of the relevant Reserve Capacity Cycle in respect of power station asset replacement, business interruption and public and products liability insurance as required under network access arrangements with Western Power.
- 1.9.3 <u>2.5.4</u> To assist in the computation of annualised Fixed O&M costs, the costs associated with each major component shall <u>will</u> be presented in <u>for each 5</u> year periods covering 1 to 5 years; 6 to 10 years; 11 to 15 years; 16 to 20 years; 21 to 25 years; 26 to 30 years; 31 to 35 years; 36 to 40 years; 41 to 50 years; 51 to 55 years; and 56 toup to 60 years as required respectively.
- 1.9.4 <u>2.5.5</u> The Fixed O&M costs shall <u>must</u> be converted into an annualised Fixed O&M cost as required under the determination methodology in section 1.14.
- The IMO engage a consultant to assist the IMO in reviewing and estimating the Fixed O&M costs.
 - 2.5.6 Fixed O&M costs must be determined as at 1 October April in Year 3 of the Reserve Capacity Cycle. Where Fixed O&M costs have been determined at a different date, those costs must be escalated using the following escalation factors which shallmust be provided as part of the advice provided under clause 1.9.1 and applied to relevant components within the Fixed O&M cost:
 - (a) a Generation O&M Cost escalation factor for Generation O&M costs;
 - (b) a Labour cost escalation factor for transmission and switchyard O&M costs; and
 - (c) CPI for fixed network access and/or ongoing charges determined with regard to the forecasts of the Reserve Bank of Australia and, beyond the period of any such forecasts, the mid-point of the Reserve Bank's target range of inflation.

1.10 2.6 Fixed Fuel Cost



- <u>2.6.1</u>1.10<u>12</u>.1 The IMO <u>shallmust engage a consultant must to determine appropriate and reasonable<u>an estimate of the</u> costs for the Liquid Fuel storage and handling facilities. Costs associated with the following items should be developed including:</u>
 - (a) A fuel tank of 1,000 t (nominal) capacity including foundations and spillage bund.
 - (a)
 - (b) Facilities to receive fuel from road tankers.
 - (b)
 - (c) All associated pipework, pumping and control equipment.

(c)

- 2.6.21.1012.2 The estimate should be based on the following assumptions:
 - (a) Land is available for use and all appropriate permits and approvals for both the power station and the use of liquid fuel have been received.

 (a)
 - (b) The capacity of the storage tank should be sufficient to allow for 24 hours of continuous operation for a 160 MW open cycle gas turbine power station.
 - (b) Any costing components that may be time-varying in nature must be disclosed as part of the modellingby the IMO. Such components might be the cost of the liquid fuel, which will vary over time and as a function of exchange rates etc.

(c)

- 1.1012.3 2.6.3 The costing should <u>must</u> only reflect fixed costs associated with the Fixed Fuel Cost (FFC) component and should <u>must</u> include an allowance for keeping to initially supply fuel sufficient to allow for the Power Station to operate for 14 hours at maximum capacitythe tank half-full at all times.
- 1.10.4 The IMO may engage a consultant to assist the IMO in reviewing and estimating the costs associated with liquid fuel storage and handling facilities.
- 1.102.4 2.6.4 Fixed Fuel Costs (FFC) must be determined as at April in Year 3 of the Reserve Capacity Cycle. Where Fixed Fuel Costs have been determined at a different date, those costs must be escalated using the annual CPI cost escalation factor determined in clausestep 1.9112.5.6(c).

1.11 **2.7** Land Costs

1.11.1 <u>2.7.1</u> The IMO shall <u>must</u> retain Landgate under a consultancy agreement each year to provide valuations on parcels of industrial land. The regions in <u>for</u> which the analysis would <u>is to</u> be conducted are <u>will include</u>:



(a) Collie Region (a) (b) Kemerton Industrial Park Region (b) (c) Pinjar Region (c) (d) Kwinana Region (d) (e) North Country Region (e) (f) Kalgoorlie Region

(f)

These areas represent the regions within the South West interconnected system (SWIS) where generation projects are most likely to be proposed and should provide a broad cross-section of options. Where appropriate, tThe IMO may include additional locations if it considers appropriate.

- 1.11<u>13</u>.2<u>2.7.2</u> The IMO will <u>must</u> contract with Landgate to conduct the valuations on the same land parcel size, so as to provide a consistent method of valuing the cost of purchase of the land. The IMO will provide an indication as to the size of land required, which should be limited to the following options:
 - (a) One <u>3ha</u> parcel of land in an industrial area of a standard size with consideration given to any requirements for a buffer zone in that specific location. which does not require a significant buffer zone due to its classification. For example, 3 ha, Where the minimum land size available in any specific location is greater than 3ha, for the purpose of calculating the land cost for that specific location, the minimum available land size at that location shall be used.

(a)

The summation of multiple smaller parcels of land as appropriate to meet the requirements above.

(b)

- c) One larger parcel of land which includes the requirement of a buffer zone. For example. 30 ha.
- 1.13.32.7.3 Where the IMO is unable to contract with Landgate to provide the valuations described in steps 1.132.7..1 and 1.132.7.2, the IMO may seek valuations from an alternative provider of similar services.
- 1.113.34 2.7.4 The IMO shallmust determine the average cost of the land parcels described in steps 1.1132.7.1.1 and 1.1132.7.2.
- 1.113.452.7.5 The average Land Cost, LC, must be determined as at April in Year 3 of the Reserve Capacity Cycle. Where the average Land Cost has been determined at a



different date this cost must be escalated using the CPI escalation factor determined in clausestep 1.911.6(2.5.6(c).

- 1.12 <u>2.8 Legal, Financing, Insurance, Approvals, and Other Costs and Contingencies</u> (margin M)
- 1.12.1 <u>2.8.1</u> The IMO shall <u>shallmust engage a consultant to</u> determine an estimate for <u>the value of margin M, which shall constitute</u> the following costs associated with the development of the Power Station project:
 - (a) legal costs associated with the design and construction of the power station.

(a)

(b) financing costs such as debt and <u>associated with</u> equity raising costs not directly covered in the application of the cost of finance the Maximum Reserve Capacity Price.

(b)

- insurance costs <u>associated with</u>required to insure the replacement of capital equipment and infrastructure the project development phase;
- (c) . This component shall be computed as part of the determination of the Weighted Average Cost of Capital (WACC).
- (d) approval costs including environmental consultancies and approvals, and local, state and federal licensing, planning and approval costs;

(d)

(e) other fixed costs other costs associated with operating and maintaining the Power Stationreasonably incurred in the design and management of the power station construction; and

(e)

- (f) contingency costs, where this shall be equal to a factor of 0.15.
- 1.12.2 The IMO may engage a consultant or consultants to directly estimate costs associated with the provision of Legal Costs, Financing, Insurance and Environmental approval costs.
- 1.13 2.9 Weighted Average Cost of Capital (WACC)
- 1.13.1 2.9.1 The IMO must determine the cost of capital to be applied to various costing components of the Maximum Reserve Capacity Price. This cost of capital shall must be an appropriate WACC for the generic Power Station project considered, where that project is assumed to receive Capacity Credits through the Reserve Capacity Auction and be eligible to receive a Long-Term Special Price Arrangement through the Reserve Capacity Mechanism.
 - 2.9.2 The WACC will be applied directly:

1.13.2

(a) in the annualisation process used to convert the Power Station project capital cost into an annualised capital cost; and

- (b) to account for the cost of capital in the time period between when the Reserve Capacity Auction is held (i.e. when capital is raised), and when the payment stream is expected to be realised. To maintain computational simplicity, the nominal time for this period is two years. To maintain computational simplicity it is assumed that the total investment cost of the generic power station will be incurred in even incremental amounts over the 12 month period immediately preceding the first Reserve Capacity Year. As a result the effective compensation period for the total investment cost for the generic power station will be six months as detailed in the CAPCOST formula in clausestep 2.101.146.1.
- <u>2.9.3</u> The methodology adopted by the IMO to determine the WACC may <u>will</u> involve a number of components that require review. These components will normally be<u>are</u> classed as those which require review annually (called Minor <u>Annual</u> components) and those structural components of the WACC which require review less frequently (called Major <u>5 Yearly</u> components) <u>as detailed in clausestep 1.1352.9.8.</u>
- 1.13.3
- 1.13.4 2.9.4 The IMO must determine the WACC for the purposes of calculating the Maximum Reserve Capacity Price.

In determining the WACC, the IMO:

1.13.5

(g)

- (a) must annually review <u>and determine values for the Minor Annual</u> components; and.
- (b) may review and determine values for the Major 5 Yearly components that differ from those in clausestep 1.135.8 2.9.8 if, in the IMO's opinion, a significant economic event has occurred since undertaking the last 5 yearly review of the Maximum Reserve Capacity Price in accordance with clause 4.16.9 of the Market Rules.
- <u>2.9.5</u> The IMO may engage a consultant to assist the IMO in reviewing the Major and Minor<u>CAPM</u> components of the WACC <u>listed under clausestep 1.1352.9..8</u>.
- 1.13.6
- 2.9.6 The IMO shall compute the WACC on the following basis: 1.13.7
- (a) The WACC shall use the Capital Asset Pricing Model (CAPM) as the basis for
- (b) The WACC shall be computed on a Pre-Tax basis.

calculating the return to equity.

(c) The WACC shall use the standard Officer WACC method as the basis of calculation.

(h)

 $\underline{2.9.7}$ The pre-tax real Officer WACC shall be calculated using the following formulae:

1.13.8

$$WACC_{real} = \left(\frac{\left(1 + WACC_{no \min al}\right)}{\left(1 + i\right)}\right) - 1$$
 and

$$WACC_{no \min al} = \frac{1}{\left(1 - t\left(1 - \gamma\right)\right)} R_e \frac{E}{V} + R_d \frac{D}{V}$$

Where:

(i)(a) R_e is the nominal return on equity (determined using the Capital Asset Pricing Model) and is calculated as:

$$R_e = R_f + \beta_e \times MRP$$

Where:

 R_f is the nominal risk free rate for the Capacity Year;

 θ_e is the equity beta; and

MRP is the market risk premium.

(j)(b) R_d is the nominal return on debt and is calculated as:

$$R_d = R_f + DM$$

Where:

 R_f is the nominal risk free rate for the Capacity Year;

DRP <u>DM</u> is the debt risk premium for the Capacity Year<u>margin</u>, which is calculated as the sum of the debt risk premium (DRP) and debt issuance cost (d).

;

- <u>(c)</u> <u>t</u> is the benchmark rate of corporate income taxation, established at either an estimated effective rate or a value of the statutory taxation rate;
- (k)
- (d) γ is the value of franking credits;

[1]

- (e) E/V is the market value of equity as a proportion of the market value of total assets;
- (m)
- (f) D/V is the market value of debt as a proportion of the market value of total assets; and

(n)

The nominal risk free rate, R_f , for a Capacity Year is the rate determined for that Capacity Year by the IMO on a moving average basis from the annualised yield on Commonwealth Government bonds with a maturity of 10 years:



(o)

- using the indicative mid rates published by the Reserve Bank of Australia;
- and and
- averaged over a 20-trading day period; and

The debt risk premium, *DRP*, for a Capacity Year is the premium determined for that Capacity Year by the IMO as the margin between the observed annualised Australian benchmark corporate bond rate for corporate bonds which have a BBB+ (or equivalent) credit rating from Standard and Poors and a maturity of 10 years and the nominal risk free rate

(h) The debt risk premium, *DRP*, for a Capacity Year is a margin above the risk free rate reflecting the risk in provision of debt finance. This will be estimated by the IMO as the margin between the observed annualised yields of Australian corporate bonds which have a BBB (or equivalent) credit rating from Standard and Poors and the nominal risk free rate.

The IMO must determine the methodology to estimate the *DRP*, which should in the opinion of the IMO is be consistent with current accepted Australian regulatory practice. ¹

(Given observed issues with Bloomberg data, the ERA adopted an alternative 'Bond-Yield Approach' to establishing the DRP in its Final Decision on revisions proposed by WA Gas Networks (WAGN) to the access arrangement for the Mid West and South West gas distribution systems. It is understood that WAGN is appealing the use of this method to the Australian Competition Tribunal. Pending the outcome of the appeal, and if the 'Bond-Yield Approach' were to become accepted Australian regulatory practice, the IMO intends to amend this Market Procedure.)

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- (p)
- using the predicted yields for corporate bonds published by Bloomberg; the nominal risk free rate calculated as directed above; and
- the nominal risk free rate and Bloomberg yields averaged over the same 20-trading day period.
 - (i) If there are no Commonwealth Government bonds with a maturity of 10 years on any day in the period referred to in Step<u>clausesstep 21.159.7(g)1.13.7(g)</u>1.13.7(g) and 1.1.1(h), the IMO must determine the nominal risk free rate and the *DRP* by interpolating on a straight line basis from the two bonds closest to the 10 year term and which also straddle the 10 year expiry date.
 - (j) If the methodology methods used in Stepclausesstep 21.13159.78(i) cannot be applied due to suitable bond terms being unavailable, the IMO may determine the nominal risk free rate and the DRP by means of an appropriate approximation.
 - (k) *i* is the forecast <u>average</u> rate of inflation <u>for the 10 year period from the date of determination of the WACC.</u> In establishing a forecast of inflation, the IMO is to<u>must</u> have regard to the forecasts of the Reserve Bank of Australia <u>and</u>, beyond the period of any such forecasts, the mid-point of the Reserve Bank's target range of inflation.

(r)

2.9.8 The CAPM shall must use the following parameters as variables each year.

	1	2	q	
٠.	_	_		

1.13.9			
CAPM Parameter	Notation/Determination	Component <u>Review</u>	Value
		<u>Frequency</u>	
Nominal risk free rate of return	R_f	Minor <u>Annual</u>	TBD
(%)			
Expected inflation (%)	π_{e}	Minor <u>Annual</u>	TBD
Real risk free rate of return (%)	R_{fr}	Minor <u>Annual</u>	TBD
Market risk premium (%)	MRP	Major <u>5-Yearly</u>	6.00
Asset beta	β_{a}	Major <u>5-Yearly</u>	0.5
Equity beta	B _e	Major <u>5-Yearly</u>	0.83
Debt <u>risk premium</u> margin (%)	DM <u>DRP</u>	Minor <u>Annual</u>	TBD
Debt issuance costs (%)	d	Minor <u>5-Yearly</u>	TBD <u>0.125</u>
Corporate tax rate (%)	t	Major <u>Annual</u>	30 <u>TBD</u>
Franking credit value	γ	Major <u>5-Yearly</u>	0.5
Debt to total assets ratio (%)	D/V	Major <u>5-Yearly</u>	40
Equity to total assets ratio (%)	E/V	Major <u>5-Yearly</u>	60

1.14 2.10 Determination of the Maximum Reserve Capacity Price

<u>2.10.1</u> The IMO shall <u>must</u> use the following formulae to determine the Maximum Reserve Capacity Price:

1.14.1

The Maximum Reserve Capacity Price to apply for a Reserve Capacity Auction held in calendar year t is PRICECAP[t] where this is to be calculated as:

(q)



PRICECAPMRCP[t] = (ANNUALISED_FIXED_O&M[t] + ANNUALISED_CAPCOST[t] /
(CAP / SDF)CC)

Where:

PRICECAPMRCP[t] is the Maximum Reserve Capacity Price to apply in a Reserve Capacity Auction held in calendar year t;

ANNUALISED_CAPCOST[t] is the CAPCOST[t], expressed in Australian dollars in year t, annualised over a 15 year period, using a Weighted Average Cost of Capital (WACC) as determined in clausestep 1.1352.9 as part of the Maximum Reserve Capacity Price Market Procedure and updated as required;

CC is the expected Capacity Credit allocation determined in conjunction with Power Station costs in clausestep 1.792.3.1 (bc);

CAP is the capacity of an open cycle gas turbine, expressed in MW, and equals 160MW;

SDF is the summer derating factor of a new open cycle gas turbine, and equals 1.18;

CAPCOST[t] is the total capital cost, expressed in million Australian dollars in year t, estimated for an open cycle gas turbine power station of capacity CAP; and

ANNUALISED_FIXED_O&M[t] is the annualised fixed operating and maintenance costs for a typical open cycle gas turbine power station and any associated electricity transmission facilities <u>determined in clausestep 1.9112.5 and</u>, expressed in Australian dollars in year t, per MW per year.

The value of CAPCOST [t] is to must be calculated as:

CAPCOST[t] = ((PC[t] x (1 + M) + TC) x CAP CC+ TC[t] + FFC[t] + LC[t]) x (1+ WACC)
$$^{2\frac{1}{2}}$$

Where:

PC[t] is the capital cost of an open cycle gas turbine power station in year t, expressed in Australian dollars in year t per MW as determined in clausestep 1.79 2.3 for that location;

M is a margin to cover legal, approval, <u>financing and and financing other</u> costs and contingencies as detailed in clausestep 1.1242.8;



CC is the expected Capacity Credit allocation determined in conjunction with Power Station costs in clause 1.7.1 (b);

TC[t] is the estimate of Total Transmission Connection Costs Estimate as determined in clausestep 1.810, is the cost of electricity transmission assets required to connect an open cycle gas turbine power station to the SWIS, plus an estimate of the costs of augmenting the shared network to facilitate the connection of the open cycle gas turbine power station, expressed in Australian million dollars in year t;2.4;

CC is the expected Capacity Credit allocation determined in conjunction with Power Station costs in step 1.92.3.1.1 (c);

FFC[t] is the Fixed Fuel Cost as determined in clausestep 1.9122.6;

is the fixed fuel costs and must represent the fixed costs associated with an on-site liquid storage tank with sufficient capacity for 24 hours of Liquid Fuel including the cost of keeping this tank half full at all times expressed in Australian million dollars in year t;

LC[t] is the Land Cost as determined in clausestep 1.1132.7 is the cost of land purchased in year [t]; and

WACC is the Weighted Average Cost of Capital as determined in clausestep 2.91.135.

2.10.2 Once the IMO has determined a revised value for the Maximum Reserve Capacity Price, the IMO must publish a draft report describing how it has arrived at the proposed revised value and undertake consultation in accordance with clause 4.16.6 of the Market Rules[MR4.16.6]. In preparing the draft report, the IMO must include details of how it has arrived at any proposed revised values for the Major Annual and Minor 5 Yearly components used in calculating the WACC.

- 1.14.2
- 1.14.3 <u>2.10.3</u> The IMO must publish the draft report on the Market Web-site and advertise the report in newspapers widely distributed in Western Australia and request submissions from all sectors of the Western Australian energy industry, including end users. <u>The IMO must publish any supporting consultant reports with the draft report on the Market Web-Site</u>.
- 2.10.4 After considering any submissions on the draft report the IMO must propose a final value for the Maximum Reserve Capacity Price and submit the report to the Economic Regulation Authority (ERA) of Western Australia for its approval under clause 2.26.1 of the Market Rules.
- 2.10.5 Once the final value for the Maximum Reserve Capacity Price, with any updates, has been approved by the ERA, the IMO shallmust postpublish athe final report and



submissions on the IMO website advising of the revised Maximum Reserve Capacity Priceas required by clause 4.16.7 of the Market Rules.

2.10.6 The IMO shall publishmust include the Maximum Reserve Capacity Price in the Request for Expressions of Interest document which must be published by the date and time specified in clause 4.1.4 of the Market Rules.

1.15 2.11 Major Review

- 1.15.1 2.11.1 In accordance with clause 4.16.9, the IMO must conduct a review of this Market Procedure containing the methodology used to determine the Maximum Reserve Capacity Price at least once every five years ("Major Review"). This process will include a review of the basis for determining the Maximum Reserve Capacity Price, the structural methodology by which the Maximum Reserve Capacity Price is computed each year and the method the IMO uses to estimate each of the constituent components of the Maximum Reserve Capacity Price.
 - <u>2.11.2</u> For annual reviews carried out between Major Reviews the IMO must use the same methodology as it used in the most recent Major Review. However, <u>In conducting the annual review of the WACC</u>, where the IMO considers that any of the comparator companies used in the most recent Major Review are no longer available or that its <u>their</u> characteristics have significantly changed, the IMO may select a different set of comparator companies, <u>for determination of relevant WACC parameters</u>, applying the following criteria:

1.15.2

- (a) the company must be a power generator, energy transmitter or distributor;
- (b) market capitalisation must be more than \$200m AUD; and(b)
- (c) the company must be listed on Bloomberg.

Maximum Reserve Capacity Price Basis

- 1.15.3 The basis of determining the Maximum Reserve Capacity Price shall be reviewed by the IMO with particular reference to the following factors:
 - (a) The type of power station
 - (b) The size of the power station
 - (c) The expected load factor of the power station
 - (d) Primary and secondary fuel types of the power station.
- 1.15.4 The above review must give consideration to the Wholesale Electricity Market Objectives.



Power Station

- 1.15.5 In accordance with Market Rule 4.16.9, the IMO must conduct a review of the definition of the Power Station and its associated components. The IMO is required to take into consideration the following factors:
 - (a) The method used to determine the Power Station price
 - (b) The summer derating factor applied to the Power Station
 - (c) The capacity factor of the Power Station.

Transmission Connection

- 1.15.6 In accordance with Market Rule 4.16.9, the IMO must conduct a review of the type of connection used to connect the Power Station to the bulk transmission network. The IMO is required to take into consideration the following factors:
 - (a) Which part of the bulk transmission system the Power Station will be connected to (eg 330kV / 220 kV/ 132 kV).
 - (b) Land use type assumptions (rural/urban options).
 - (c) The switchyard configuration.
 - (d) The number of road crossings.

Fixed Fuel Costs

1.15.7 In accordance with Market Rule 4.16.9 the IMO must conduct a review of the fixed fuel costs with direct reference to the outcome of the review of the Maximum Reserve Capacity Price in Step 0 above.